

Message Text

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ACTION NEA-10

INFO OCT-01 ISO-00 SS-15 SP-02 PER-01 SIG-01 A-01
MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02
/067 W

-----191538Z 007357 /45

R 191131Z APR 77
FM AMEMBASSY TEHRAN
TO SECSTATE WASHDC 2139

C O N F I D E N T I A L SECTION 1 OF 4 TEHRAN 3413

STADIS////////////////////////////////

E.O.11652: GDS
TAGS: AMGT, PFOR, IR
SUBJ: PARM: ANNUAL POLICY AND RESOURCE ASSESSMENT FOR
IRAN - PARTS TWO AND THREE

REF: STATE 38356, STATE 51906, TEHRAN 2930

PART II - RESOURCE ASSESSMENTS

A. STATE

1. THE POLITICAL SECTION OF THREE STATE OFFICERS WILL CARRY THE BRUNT OF HUMAN RIGHTS REPORTING AND ASSOCIATED ASPECTS INVOLVING LABOR (COURSE OF ACTION B). IT PLAYS A SUPPORT-ING ROLE IN REGARD TO CONVENTIONAL ARMS TRANSFER POLICY (COA A), INTELLIGENCE COOPERATION (COAE), DISCUSSIONS OF ISSUES IN IN-TERNATIONAL FORA (COA J), PROVIDES THE DAY-TO-DAY NARCOTICS COORDINATOR (COA K), AND COORDINATES REPORTING FROM THE FIELD POSTS.

2. THE POLITICAL/MILITARY SECTION OF ONE OFFICER SHOULD RISE TO TWO OFFPCERS IN VIEW OF EXPANDING NEEDS TO COORDINATE MORE EXTENSIVELY ARMISH/MAAG ACTIVITIES FOLLOW-ING THE DISESTABLISHMENT OF THE DEFENSE REPRESENTATIVE'S OFFICE AND IN VIEW OF THE GREATER AMOUNT OF ANALYSIS AND
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ACTIVITY WE FORESEE IN CONNECTION WITH THE QUESTION OF CONVENTIONAL ARMS TRANSFER (COA A). SEE PART III FOR MORE DETAIL.

3. THE ECONOMIC/COMMERCIAL SECTION, CONSISTING OF THE ECONOMIC/COMMERCIAL COUNSELOR, FOUR STATE ECONOMIC REPORTING OFFICERS, AND THREE STATE COMMERCIAL OFFICERS,

IS RESPONSIBLE FOR CONTINUING THE US EXPORT DRIVE AND REPORTING ON ECONOMIC AND FINANCIAL DEVELOPMENTS IN CONNECTION WITH COA F. THE SECTION AS A WHOLE SUPPORTS ONGOING DIALOGUE ON INTERNATIONAL ECONOMIC ISSUES PER COA J. TWO OTHER STATE OFFICERS SERVE IN A SEPARATE TRADE CENTER. OF THE ECONOMIC/COMMERCIAL OFFICERS MENTIONED ABOVE, ONE OFFICER SPECIALIZES IN OIL QUESTIONS (COA C) AND A SECOND IN NUCLEAR DEVELOPMENT ISSUES (COA D) AND OTHER SCIENTIFIC AFFAIRS. A THIRD DOES FINANCIAL-ECONOMIC REPORTING. THE ECONOMIC OFFICER ASSIGNED TO US-IRAN JOINT COMMISSION MATTERS SINCE FEBRUARY 1976 IS AMONG THOSE WE HAVE IDENTIFIED AS LOWEST PRIORITY AT THE MISSION BECAUSE THE PROJECTED INCREASE IN USIRJC ACTIVITIES HAS FAILED TO MATERIALIZE. WE THEREFORE PROPOSE TO REPROGRAM THIS POSITION IF THE DEPARTMENT APPROVES. SUCH USIRJC ACTIVITIES AS EXIST OR MIGHT DEVELOP WOULD THEN BE PARCELED OUT TO THE APPROPRIATE SPECIALISTS IN THE ECONOMIC/COMMERCIAL SECTION. THERE IS AN OFFICER ASSIGNED PART-TIME TO CIVIL AIR DUTIES.

4. THE CONSULAR SECTION OF NINE POSITIONS (EIGHT OFFICERS) SUPPORTS OUR PEOPLE-TO-PEOPLE OBJECTIVES (COA H) AND PROVIDES NECESSARY PROTECTION AND OTHER SERVICES FOR AN AMERICAN COMMUNITY ESTIMATED TO BE 31,000 COUNTRY-WIDE IN LATE 1976 (COA I). THE WORKLOAD HAS RISEN STEADILY AND INCREASES ARE NECESSARY. WE WOULD HOPE TO GET THEM MAINLY FROM REPROGRAMMING WITHIN MISSION RESOURCES AS EXPLAINED IN PART III.

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5. THE ADMINISTRATIVE SECTION PROVIDES SUPPORT FOR ALL THE ABOVE PLUS THE OTHER AGENCIES DESCRIBED IN PART B. SECURITY IS A MAJOR PROBLEM IN IRAN, AND A THIRD AMERICAN SECURITY OFFICER POSITION HAS BEEN AUTHORIZED PRIOR TO THIS PARM. GIVEN THE COMPLICATIONS OF LIFE IN MODERN-DAY IRAN, AND HEAVY COMPETITION FOR THE SCARCE SKILLS AVAILABLE, THE EMBASSY MAINTAINS A LARGE GENERAL SERVICES OPERATION WHICH INCLUDES FIVE AMERICAN OFFICERS. HOWEVER, ONE ASSISTANT GSO HAS BEEN IDENTIFIED AMONG THE LOWER PRIORITY POSITIONS, WPTH THE FUNCTIONS OF TWO ASSISTANT GSOS TO BE ASSUMED BY ONE. WE MAY WISH TO REPROGRAM THIS POSITION AS EXPLAINED IN PART III.

6. CONSULATES IN ISFAHAN (TWO AMERICANS) AND SHIRAZ (THREE AMERICANS) ASSIST IN CARRYING OUT MOST OF THE COURSES OF ACTION LISTED IN PART I. IN PARTICULAR, ISFAHAN IS THE SECOND LARGEST CENTER OF RESIDENT AMERICANS AFTER TEHRAN AND REQUIRES EXTENSIVE VISA AND PROTECTION SERVICES (COAS H AND I). THE CONSULATE IN

SHIRAZ IS VALUABLE FOR ITS ECONOMIC REPORTING (COAS C, D AND F) AND FOR ITS CONSULAR WORK THROUGH A LARGE PORTION OF SOUTHERN AND EASTERN IRAN (COAS H AND I). IT ALSO DOES POLITICAL REPORTING AS OPPORTUNITY PERMITS IN BALUCHISTAN AND THE SOUTHERN REGIONS IN SUPPORT PARTICULARLY OF COA B. AT THIS WRITING THE EMBASSY HAS RECOMMENDED CLOSURE OF CONSULATE TABRIZ OR ITS TRANSFORMATION INTO A ONE-MAN SPECIAL PURPOSE POST WITH RESPONSIBILITY PRIMARILY FOR REPORTING ON KURDISH ACTIVITIES AS THEY AFFECT NEIGHBORING IRAQ, INCIDENTALLY ASSISTING IN ACHIEVEMENT

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OF SEVERAL PROGRAMS (NOTABLY COAS A, B, F, H AND I). ONE OR BOTH OF THE AMERICAN POSITIONS THERE WOULD BE REPROGRAMMED AS EXPLAINED IN PART III.

B. OTHER AGENCY PROGRAMS AND RESOURCE LEVELS

1. THE SECURITY ASSISTANCE PRESENCE, IN IRAN, NUMBERS IN THE NEIGHBORHOOD OF 1400. THIS CONSISTS OF MAAG, TAFT, AND THE RELATED SECURITY ASSISTANCE ACTIVITIES, INCLUDING SUPPORT, THE VAST MAJORITY OF WHOM ARE FUNDED BY THE GOI. ARMISH/MAAR IS HEADED BY A MAJOR GENERAL AND DEVOTED TO FACILITATING THE MILITARY MODERNIZATION INVOLVED IN COA A. IT WORKS CLOSELY WITH OTHER ELEMENTS OF THE MISSION, NOTABLY THE POLITICAL/MILITARY SECTION AND THE AMBASSADOR AND DCM.

2. THE DAO OFFICE OF THREE SERVICE ATTACHES AND ONE ASSISTANT ATTACHE IS DEVOTED TO TRADITIONAL COLLECTION OF INTELLIGENCE AND REPRESENTATION WITH THE MILITARY (THE LATTER SUPPLEMENTING MAAG ACTIVITIES) IN PURSUIT PRIMARILY

OF COA E AS WELL AS COA A.

3. THE USIS OPERATION (13 AMERICAN OFFICERS POSITIONS--100 PRESENTLY ENCUMBERED--AND ONE AMERICAN EXECUTIVE SECRETARY) CONDUCTS CULTURAL, EDUCATIONAL, AND INFORMATION ACTIVITIES
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IN CONNECTION WITH COA I AS WELL AS PEOPLE-TO-PEOPLE CONTACTS AND EXCHANGES (COA H). IT ADDS SUPPORT TO MOST OF THE OTHER COURSES OF ACTION. IT ALSO SUPPORTS AND SUPERVISES OPERATIONS OF IRAN AMERICA SOCIETIES (BINATIONAL CENTERS) IN ISFAHAN, SHIRAZ, AHWAZ, MESHED, AND TABRIZ. ITS INTERNAL ORGANIZATION WAS REORGANIZED THREE YEARS AGO TO GEAR ITS PROGRAMMING CLOSER TO OBJECTIVES AND TARGET AUDIENCES. NOTING THE THREE PRESENTLY UNENCUMBERED OFFICER POSITIONS, I BELIEVE THZ NEW CPAO SCHEDULED TO ARRIVE LATE SUMMER WILL WISH TO STUDY ONCE AGAIN THE DIRECTION AND LEVEL OF THE PROGRAMS TO SEE IF NUMBERS AND UTILIZATION OF PERSONNEL CAN BE REPROGRAMMED (ACCORDING TO PLANS ALREADY SUBMITTED BY USIS TO WASHINGTON) PARTLY WITH A VIEW TO PLACING OFFICERS IN ONE OR TWO PROVINCIAL LOCATIONS FROM THE CURRENT COMPLEENT IN TEHRAN.

4. DEA HAS TWO SPECIAL AGENTS COORDINATING ANTI-O NARCOTICS ACTIVITIES IN ACCORDANCE WITH COA K AND TO SOME EXTENT COA I. THEY ARE DIRECTED AND ASSISTED BY THE DCM AND THE POST NARCOTICS COORDINATOR, AT PRESENT A POLITICAL SECTION OFFICER.

5. THERE IS ONE COMMERCE DEPARTMENT OFFICER IN THE SEPARATE US TRADE CENTER, AS WELL AS THE TWO STATE COMMERCIAL OFFICERS MENTIONED PARA 3 ABOVE. HE CONTRIBUTES TO COA F.

6. AN AGRICULTURAL ATTACHE, WITH ONE NEWLY-ASSIGNED AMERICAN ASSISTANT, PROVIDES TECHNICAL ASSISTANCE, REPORTING, AND COORDINATION HERE FOR A VARIETY OF AGRICULTURAL PROGRAMS WHICH CONTRIBUTE TO COA F.

7. AN INTERNAL REVENUE OFFICE OF TWO AMERICANS PROVIDES INCOME TAX ASYSTANCE TO THE RESIDENT AMERICAN COMMUNITY IN CONNECTION WITH COA I.
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8. ALL OF THE ABOVE ARE SUPPORTED BY LOCALLY HIRED
PERSONNEL HAS DESCRIBED IN THE TABLES INCLUDED IN PART III.

PART III - STATE PERSONNEL RECOMMENDATIONS

A. REPROGRAMMING

1. CONTINUING RISE OF CONSULAR WORK IN GEOMETRIC PROPORTIONS MAKES IT NECESSARY TO INCREASE THAT SECTION BY TWO AMERICAN OFFICERS IMMEDIATELY AND ONE MORE PROJECTED FOR 1978-79. WITH DEPARTMENT'S AUTHORIZATION, WE WOULD PROPOSE TO REPROGRAM ONE ECONOMIC/COMMERCIAL OFFICER CURRENTLY HANDLING US-IRAN JOINT COMMISSION AFFAIRS (POSITION NO. 20-5010-439) INTO THE CONSULAR SECTION. THE US-IRAN COMMISSION HAS NOT DEVELOPED AS MUCH ACTIVITY AS WAS EXPECTED A YEAR AGO. WHILE WE CANNOT RULE OUT SUCH ACTIVITY DEVELOPING IN THE FUTURE, WE ARE PREPARED TO GAMBLE THAT ANY SUCH INCREASE IS DISTANT. (PLEASE NOTE THAT SECRETARIAL ASSISTANCE TO THAT POSITION HAS IN FACT BEEN UTILIZED TO SUPPORT OUR ON-GOING COMMERCIAL ACTIVITIES AND IS NOT CONSIDERED OF THE SAME LOW PRIORITY AS THE OFFICER POSITION.)

2. TO TAKE CARE OF THE SECOND CONSULAR POSITION WE PROPOSE, WITH THE DEPARTMENT'S APPROVAL, REPROGRAMMING THE SECOND TABRIZ POSITION FROM CORE TO PROGRAM. WE UNDERSTAND A LANGUAGE OFFICER IS IN TRAINING FOR THIS POSITION AND CAN BE USED EFFECTIVELY IN THE CONSULAR SECTION HERE, AS WELL AS ON "ROVER" ASSIGNMENTS FOR FIELD CONSULAR WORK AS NECESSARY.

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3. IF THE DEPARTMENT'S DECISION IS THAT TABRIZ BE CLOSED, WE WOULD REPROGRAM THE PRINCIPAL OFFICER POSITION THERE AS A SECOND POLITICAL/MILITARY OFFICER. THE INCREASED WORKLOAD CONNECTED WITH OUR LARGEST FOREIGN MILITARY SALES (FMS) PROGRAM IN THE WORLD REQUIRES A SECOND OFFICER TO ASSIST THE COUNSELOR, ESPECIALLY AS THE DEFENSE REPRESENTATIVE'S OFFICE HAS JUST BEEN ABOLISHED AND A SHRINKING IN ARMISH/MAAG NUMBERS CAN BE EXPECTED BY FALL. THE COUNSELOR WILL BE REQUIRED TO PERFORM EVEN MORE EXTENSIVE LIAISON SERVICES, AND HIS DEPUTY WOULD HAVE OPPORTUNITY TO UNDERTAKE , INTER ALIA, THE KIND OF BASIC STUDY OF IRANIAN ABSORPTIVE CAPACITY WHICH CONGRESSIONAL INTEREST AND INDEED GOOD FMS MANAGEMENT REQUIRE. IN THAT REGARD IT WOULD BE USEFUL IF THIS NEW OFFICER HAD A SYSTEMS ANALYSIS BACKGROUND.

4. THE CONSULAR SECTION ALSO REQUIRES FOUR NEW FSL POSITIONS, TWO IMMEDIATELY AND TWO MORE WITHIN A YEAR'S TIME. WITH DEPARTMENT PERMISSION THESE COULD BE REPROGRAMMED FROM THE SIX FSL POSITIONS IDENTIFIED AS LOW PRIORITY IN PART C BELOW.

5. JUSTIFICATION FOR CONSULAR INCREASES IS AS FOLLOWS: NIV WORKLOAD ALMOST DOUBLED FROM 23,000 IN 1974 TO 43,000 IN CONFIDENTIAL

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1975 AND ROSE AN ADDITIONAL 22,000 TO 65,000 IN 1976. WE ESTIMATE A TOTAL OF 85,000 NIVS TO BE PROCESSED IN CALENDAR 1977. THE FOUR-YEAR VISA AGREEMENT WILL NOT BEGIN TAKING HOLD UNTIL 1978, BY WHICH TIME IT IS PROJECTED NIVS WILL BE RUNNING AT AN ANNUAL RATE OF ABOUT 100,000. IF INCREASE IN APPLICATIONS DOES NOT CONTINUE BEYOND THAT PERIOD, A DROP COULD OCCUR WITH THE CONSEQUENT REDUCTION IN CONSULAR OFFICER PERSONNEL, BUT THAT IS TOO FAR AHEAD TO PROJECT. IT SHOULD BE NOTED THAT IMMIGRANT VISA DEMAND DOUBLED IN THE PERIOD 1974-76 AND IS STILL GOING UP. THE AMERICAN SERVICES LOAD ROSE APPROXIMATELY THE SAME. ONE CONSULAR OFFICER (FSO-5) AND ONE FSL ARE IMMEDIATELY NEEDED IN THE NIV SECTION. THE OTHER AMERICAN OFFICER (FSO-5) WOULD SPLIT HIS TIME BETWEEN THE IV AND AMERICAN SERVICES. THE ADDITIONAL FSL WOULD BE USED IN IV. AN FSL RECEPTIONIST, AND AN FSL INFORMATION CLERK ARE NEEDED WITHIN THE NEXT YEAR TO TAKE THE LOAD OFF ALL SECTIONS IN ANSWERING TELEPHONES AND ROUTINE INQUIRIES.

B. INCREASES/DECREASES

SHOULD THE DEPARTMENT CHOOSE TO LEAVE TABRIZ AS A ONE-MAN SPECIAL POST, WE WOULD HAVE THE REQUIREMENT FOR A SECOND POLITICAL/MILITARY OFFICER BY FALL 1977. THIS COULD CONCEIVABLY BE REPROGRAMMED FROM POST RESOURCES AS EXPLAINED IN PART C BELOW. OTHERWISE, IT WILL BECOME A REQUEST FOR AN ADDITIONAL POSITION (A REQUEST WHICH WAS SUPPORTED BY THE

RECOMMENDATIONS OF THE LAST INSPECTORS HERE IN FALL 1976).

IF CONSULAR WORK INCREASES AS EXPECTED THE CONSULAR SECTION ALSO REQUIRES ONE AMERICAN OFFICER (FSO-6) IN FY 1978 AND ONE AMERICAN FSS SECRETARY. THE LATTER POSITION CAN BE FILLED ON A TEMPORARY BASIS BY PIT ASSISTANCE AS LONG AS APPROPRIATE AMERICAN DEPENDENTS ARE AT POST. IT IS A LONG-TERM NEED, HOWEVER, AND SHOULD BE CONSIDERED FOR THE 1978-79 TIMEFRAME.

NO INCREASES IN FUNDING BEYOND WAGE/PRICE AND OTHER MANDATORY ARE FORESEEN. CONSTRUCTION PROPOSED IN TEHRAN 2851 WILL INCREASE ADMINISTRATIVE WORKLOAD, BUT CAN BE ABSORBED.

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C. LOWER PRIORITY POSITIONS

IN ADDITION TO THE TWO OFFICER POSITIONS IN TABRIZ AND THE ECONOMIC-COMMERCIAL OFFICER POSITION IN TEHRAN WHICH WE PROPOSE FOR REPROGRAMMING IN PART A, THE FOLLOWING ARE IDENTIFIED AS LOWER PRIORITY POSITIONS IN ACCORDANCE WITH INSTRUCTIONS: GSO POSITION 52-2310-411, COMMUNICATOR POSITION 55-2412-280, AND STAFF AID POSITION 00-5510-214. THE GSO POSITION CAN BE SPARED WITH DOUBLING UP OF THE DUTIES OF ANOTHER ASSISTANT GSO. WE WOULD PROPOSE THIS TO BE REPROGRAMMED AS THE SECOND POLITICAL/MILITARY OFFICER SLOT IN CASE THE DEPARTMENT DECIDES TO LEAVE ONE OFFICER IN TABRIZ. THE COMMUNICATOR POSITION WILL BECOME OF LOWER PRIORITY ONCE AN UNCLASSIFIED WIRE ROOM HAS BEEN ESTABLISHED. THE STAFF AIDE POSITION IS PUT ON THIS LIST WITH SOME TREPIDATION. IT IS CONCEIVABLE THAT HIS WORK COULD BE PARCELED OUT AMONG THE AMBASSADOR'S SECRETARY, THE FSL PROTOCOL OFFICER, AND OFFICERS OF OTHER SECTIONS OF THE EMBASSY. WE WOULD WISH TO REVIEW THIS RECOMMENDATION, HOWEVER, AFTER ARRIVAL OF THE NEW AMBASSADOR.

2. FSL POSITIONS CONSIDERED LOWER PRIORITY ARE AS FOLLOWS: SENIOR PERSONNEL SPECIALIST - 523.4; SENIOR VOUCHER AUDITOR - 531.5; SENIOR VOUCHER AUDITOR - 531.6B; CHIEF CASHIER - 532.2; TELEPHONE OPERATOR - 551.11; AND TELEPHONE OPERATOR - 551.9. AS NOTED IN SECTION B ABOVE, WE WOULD WISH TO REPROGRAM AT LEAST TWO IMMEDIATELY AND TWO MORE WITHIN THE NEXT YEAR INTO THE CONSULAR SECTION.

3. MISSION STAFFING CHART AS FOLLOWS:

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TEHRAN: CURRENT FY 77

AMER. AMER. FSL FSL

R OFFS. STAFF PROFES. STAFF

EXECUTIVE 3 2 3

POLITICAL 5 3 1 1

POL/MIL H 2 1 - -

ECON/COM'L 12 5 7 3

CONSULAR 9 - 5 10

ADMIN 22 CORE 2 CORE 9 CORE 03 CORE

4 DAS 2 DAS 33 DAS

C&R 8 - - 20

SY 3 1 1 4

REGIONAL:

SY (TECH) 1

C&R (RADIO TECH) 1

C&R (CRYPTO TECH) 1

ISFAHAN:

EXECUTIVE 1 -# - 1

CONSULAR 1 - - -

ADMIN 1CORE - 1CORE 2 CORE

SHIRAZ:

EXECUTIVE 1 - -

ADMIN 1CORE 4 CORE

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TABRIZ:

EXECUTIVE 1 - 1

ADMIN 1CORE - - 6 CORE

OTHER AGENCIES:

COMMERCE 1 - - 4

AGRICULTURE 2 1 2 1

JUSTICE (DEA) 2 1 - -

TREASURY (IRS) 2 1 - -

USIS 142 1 13 68

IBS - - - 1

DAO 5 3 - 5

SEABEE 1 -

ARMISH/MAAG 1,104 257 25 554

FED HIGHWAY

ADMINISTRATION 10 1 - -

AMERICAN OFFICERS WITH ARMISH/MAAG INCLUDE MILITARY

(OFFICERS AND ENLISTED) ASSIGNED AS OF FEBRUARY 28, 1977.

AMERICAN STAFF WITH ARMISH/MAAG INCLUDE DOD CIVILIANS

ASSIGNED AS OF FEBRUARY 28, 1977.

TEHRAN: PROJECTED FY 79

EXECUTIVE 2 2 - 3

POLITICAL 5 3 1 1

ECON/COM'L 11 5 7 3

ADMIN. (OF WHICH 24CORE 2CORE 9CORE 77 CORE

4DAS - 2DAS 33 DAS

COMMUNICATION 7 - - 18

SECURITY 3 1 - -

REGIONAL:

SY (TECH) 1

C&R (RADIO TECH) 1

C&R (CRYPTO TECH) 1

ISFAHAN:

EXECUTIVE 1 - - 1

CONSULAR 1 - - -

ADMIN 1CORE - 1 CORE 2 CORE

SHIRAZ:

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EXECUTIVE 1 - 1 -

ADMIN 1CORE - - 4 CORE

TABRIZ:

EXECUTIVE 1 - 1 -

ADMIN 1 CORE - - 6 CORE

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Message Attributes

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Disposition Approved on Date:
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SAS ID: 2758618
Secure: OPEN
Status: NATIVE
Subject: PARM: ANNUAL POLICY AND RESOURCE ASSESSMENT FOR IRAN - PARTS TWO AND THREE
TAGS: AMGT, PFOR, IR
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/0bad2aa2-c288-dd11-92da-001cc4696bcc
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